The Lakes and Rivers Improvement Act (LRIA) provides the Minister of Natural Resources with the legislative authority to govern the design, construction, operation, maintenance and safety of dams in Ontario. The Lakes and Rivers Improvement Act Administrative Guide and supporting technical bulletins have been prepared to provide direction to Ministry of Natural Resources staff responsible for application review and approval and guidance to applicants who are seeking approval under Section 14, 16 and 17.2 of the LRIA. All technical bulletins in this series must be read in conjunction with the overarching Lakes and Rivers Improvement Act Administrative Guide (2011).
# Lakes and Rivers Improvement Act Administrative Guide

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1.0 Introduction

1.1 The Purpose of this Guide

The purpose of this guide is to provide an overview of the Lakes and Rivers Improvement Act (LRIA), its application and the process for seeking Ministry of Natural Resources (MNR) approval to construct, alter, improve or repair water control infrastructure in Ontario.

In addition to this guide, the MNR also produces a companion series of technical bulletins and best management practices designed to provide detailed technical guidance on the design, operation and management of dams.

These documents are not intended to provide a list of mandatory requirements to be rigidly applied in all circumstances but serve to provide guidance to both MNR Regional Operations staff responsible for application review and approval and to applicants who are seeking approval under the LRIA. The guidance provided within these documents is not intended to replace the judgment of the design engineer. The primary responsibility for proper infrastructure design lies with the design engineer for the project.

1.2 The Lakes and Rivers Improvement Act

The LRIA is administered by the MNR. The Act can be downloaded in English or French, and/or obtained in hard copy from any Service Ontario location.

The purposes of the LRIA are to provide for:

- the management, protection, preservation and use of the waters of the lakes and rivers of Ontario and the land under them;
- the protection and equitable exercise of public rights in or over the waters of the lakes and rivers of Ontario;
- the protection of the interests of riparian owners;
- the management, perpetuation and use of the fish, wildlife, and other natural resources dependent on the lakes and rivers;
- the protection of the natural amenities of the lakes and rivers and their shores and banks; and
- the protection of persons and of property by ensuring that dams are suitably located, constructed, operated and maintained and are of an appropriate nature with regard to the purposes of clauses (a) to (e).

Ontario Regulation 454/96 defines the types of structures or works requiring approval under Section 14 and Section 16 to include channelizations, water crossings, enclosures, pipeline installations (except for the installation of heat loops, water intakes and services cables for private residences) and dams. The terms channelize and water crossing are defined in Ontario Regulation 454/96. In addition, a ‘dam’ is more narrowly referred to in Ontario Regulation 454/96 as a structure that holds back water in a river,
lake, pond or stream to raise the water level, create a reservoir to control flooding or divert the flow of water.

1.3 Roles and Responsibilities

1.3.1 The Ministry of Natural Resources

Overall Legislative Responsibility: Lakes and Rivers Improvement Act

MNR is responsible for administering the LRIA and its associated regulations. In carrying out its legislative and regulatory responsibilities, the Ministry is responsible for:

1. Processing in a consistent manner, applications submitted under Section 14 or 16 of the Act;
2. Issuing approvals under Section 14, 16, 17.2 or 23.1 of the Act;
3. Undertaking educational initiatives to explain the purpose of the Act and its associated regulations; and
4. Conducting periodic compliance monitoring (inspections, selective reviews and investigations) and enforcement (including Minister’s Orders) to ensure the intent of the LRIA is being met.

Other Legislative Responsibilities

MNR also administers a number of other statutes that may be impacted by or invoked as a result of works proposed for approval under the LRIA. For example, approval under the Public Lands Act is required for works proposed on Crown lands. For works that are proposed within the Niagara Escarpment Planning Area, a development permit may be required from the Niagara Escarpment Commission. In keeping with the provisions of the Niagara Escarpment Planning and Development Act, Section 24 (3) requires that development permits be issued first, before any other permit is issued and further that other permits must be consistent with the permit issued by the Niagara Escarpment Commission.

Statement of Environmental Values

Under Section 11 of the Environmental Bill of Rights, MNR is obliged to take every reasonable step to ensure that its Statement of Environmental Values is considered whenever decisions that might significantly affect the environment are made by the Ministry.

1.3.2 Other Provincial Ministries and Agencies and Other Levels of Government

There are a number of provincial ministries, federal departments and agencies which administer statute laws, regulations, and policy that have a bearing on the management of water resources, including, but not limited to:

1. Ministry of Agriculture, Food and Rural Affairs is responsible for preserving prime agricultural land, ensuring sustainable water supplies for agricultural
purposes and administering the Drainage Act. This includes the installation or maintenance of a municipal drain under the Drainage Act.

2. **Ministry of Culture, Tourism and Recreation** has a legislated mandate to protect Ontario’s heritage.

3. **Ministry of Energy** is responsible for development of sustainable renewable energy supplies including hydro-electric power.

4. **Ministry of the Environment** is responsible for administering a number of Acts related to managing or protecting water resources including the Environmental Assessment Act, Environmental Protection Act and the Ontario Water Resources Act (OWRA). The OWRA specifies responsibilities and requirements related to the Taking of Water (i.e., Permits to Take Water such as, temporary or partial diversions and low flow), and water quality for discharge from tailings dams.

5. **Ministry of Municipal Affairs and Housing** sets the broad policy, legislative and regulatory framework for the land use planning system in Ontario. The Ministry is responsible for administering the Planning Act, the Provincial Policy Statement, 2005 (PPS, 2005) and provincial plans for specific geographic areas of the province (e.g. the Greenbelt Plan). The decisions of municipalities, and others, when exercising any authority that affects a planning matter, must be consistent with the PPS, 2005 and shall conform or not conflict with provincial plans. This ensures that provincial interests are reflected in local land use planning decisions. It is worth noting that Municipal Official Plans and Zoning By-laws may be affected by proposed works under the LRIA. The Ministry also has responsibility under the Emergency Management and Civil Protection Act Order-in-Council 1157/2009 for the coordination of extraordinary provincial expenditures in an emergency. It administers the province’s only disaster relief program, the Ontario Disaster Relief Assistance Program, as well as ad hoc relief programs for non-natural disasters. It also participates in federal/provincial/territorial efforts to establish a national disaster mitigation strategy.

6. **Ministry of Northern Development, Mines and Forestry (MNDMF)** has responsibility to administer the Mining Act. In keeping with a signed MNR and MNDMF Memorandum of Understanding, MNDMF is responsible for addressing mine tailings dams under closure plans prepared under the Mining Act. The Ministry also has responsibility under the Emergency Management and Civil Protection Act Order-in-Council 1157/2009 for any emergency that requires the support of provincial emergency management in northern Ontario.

7. **Ministry of Transportation (MTO)** has a mandate relating to provincial highways (Kings or secondary highways). MTO review applications from the perspective of water levels and flows as they affect roadway crossings, bridges and culverts on provincial highways.

**Other Agencies:**

**Conservation Authorities (CAs)** are authorized under Section 28 of the Conservation Authorities Act to regulate certain activities within their areas of jurisdiction. Permission of the local CA is required for straightening, changing, diverting or interfering in any way with the existing channel of a river, creek, stream or watercourse, or for changing or interfering in any way with a wetland.
Permission of the local CA is also required for development activities if in the opinion of the CA, the control of flooding, erosion, dynamic beaches, pollution or the conservation of land may be affected.

Other Levels of Government:

1. **Canadian Heritage, Parks Canada** has a legislated mandate to protect representative areas of national natural and cultural significance; Parks Canada approval may be required where works will take place on or will affect non-federally owned national historic sites (NHS).

2. **Environment Canada** has responsibilities related to the Canadian Environmental Assessment Act and the Canada Water Act.

3. **Fisheries and Oceans Canada (DFO)** have specific responsibilities in relation to the management and protection of fish habitat and to ensure that fisheries habitat is not adversely affected. DFO or their delegate will review all applications under the Fisheries Act. DFO’s review could also trigger Species At Risk Act and/or Canadian Environmental Assessment Act.

4. **Transport Canada** through the Navigable Waters Protection Act is responsible for safeguarding the navigability of all waters including coastal and inland waterways, ensuring the safety of marine navigation and protection of the marine environment.

Others:

There are also a number of other agencies and departments at various levels of government whose mandates require the issuance of approvals and permits. It is the applicant’s responsibility to be aware of these requirements and to secure the necessary authorization to proceed.

1.3.3 Owners of Infrastructure Subject to the Lakes and Rivers Improvement Act

Owners of infrastructure are responsible for the safe management of their structures and for ensuring their structures remain in compliance with the LRIA, its associated Regulations, and approvals issued there under. The absence of specific regulatory requirements does not negate the owner’s responsibility for the safe management of dams.

1.3.4 The Applicant

Applicants are required to comply with the requirements of the LRIA. Applicants are responsible for ensuring that information requested by MNR is provided in a timely manner (i.e. well in advance of any construction season). Applicants are advised to contact the respective District Office to discuss timing and the process for application review. Applicants are responsible for ensuring that their application is complete and that all supporting documentation has been provided.

The LRIA application, review and approval process needs to operate harmoniously and be integrated with other regulatory agency requirements. Applicants who are seeking approval must be aware of their obligations, as well as the mandate and responsibilities
of the regulatory agencies involved. All efforts should be made to coordinate information requirements so that the process is as efficient and as effective as possible.

It is the applicant’s responsibility to consult with and obtain any approvals that may be required from other Government Ministries or Agencies.

**Available Sources of Information**

Applicants who are seeking approval under the LRIA can obtain additional information on wildlife habitat from the local MNR District Office, municipalities, planning authorities and CAs.

Municipal planning authorities should be consulted to determine the location of significant wetlands and significant wildlife habitat. The local MNR office may be contacted for information related to the use, management and perpetuation of fish (e.g. Fisheries Management Plans), as well as the potential for impacts to threatened or endangered species. A number of documents and guidelines have been generated in association with MNR’s wetlands management program and planning policies, such as the Ontario Provincial Policy Statement, 2005. An important source of technical information can be found in the “Temperate Wetlands Restoration Guideline,” March 1998. These documents are a source of information and they provide guidance on approaches that may be applied to approvals under the LRIA.

### 1.3.5 The Applicant’s Engineer(s)

The majority of works submitted for approval under the LRIA require supporting calculations and drawings to be completed by a Professional Engineer licensed to practice in Ontario.

In certain situations, the construction phase must also be inspected by the Engineer or the Engineer’s representative as frequently as may be required to ensure compliance with the approved plans and specifications. Approval issued by the Ministry should specify this as a condition.

The design and construction and supervision of works associated with dams, water crossings and channelization projects fall under the practice of Professional Engineering as defined in the Professional Engineers Act. Accordingly, all final drawings, specifications, plans and reports are required to be signed, sealed and dated by a Professional Engineer licensed to practice in Ontario.

**Works that require a Professional Engineer to design include but are not limited to:**

1. dams with a 3.0 meter height or more;
2. dams with a 2.0 meter height or more and a reservoir surface area of 2.0 hectares or more;
3. dams with a watershed area of 5.0 square kilometres or more;
4. dams, water crossings and channelization works, the failure of which could cause loss of life or property damage in excess of $100,000;
5. a dam, water crossing or channelization to be located on a lake or stream, the failure of which could release into a lake or stream any pollutant likely to impair the quality of the water (e.g. sediment release or structural debris);

6. channelizations that may harmfully alter fish habitat or impede the movement of fish in a stream or lake or which will significantly alter the main channel of a stream; and

7. mine tailings dams.

In addition to the works listed above, any works that affect the safety of the public may also need to be designed by a Professional Engineer.

1.4 Protection of Existing Rights

1.4.1 Aboriginal and Treaty Rights – Duty to Consult

Section 35 of the Canadian Charter of Rights and Freedoms has affirmed the treaty and aboriginal rights of Aboriginal peoples. Decisions issued by the Supreme Court of Canada have affirmed the Government’s Duty to Consult with Aboriginal peoples where actions undertaken by government may adversely affect an established or an asserted Aboriginal or treaty right. To ensure that the Duty to Consult is adhered to, MNR will work with applicants to coordinate Aboriginal consultation.

To the extent that the traditions of First Nations and Aboriginal communities offer ways of understanding the environment, this is to be respected and considered in the review of applications.

1.4.2 Riparian Interests and Public Rights

A riparian owner is defined as an owner of land that fronts on to a waterbody, where the property boundary is the waters edge. Established in Common Law, riparian owners enjoy a bundle of rights associated with their property. These rights include:

1. right of access to the water;
2. right of drainage;
3. rights relating to the quantity (flow and level) of water;
4. rights relating to the quality of water;
5. rights relating to the use of water; and
6. right of accretion.

Applicants who are applying for approval under the LRIA need to be aware of the rights of riparian owners. Further, they need to take into account the effect that the proposed work will have on the rights of riparian owners.

The cumulative impacts of a number of works can cause serious damage to aquatic environments and waterfront property owner’s interests. Therefore, consideration of the cumulative impact of other similar development activities should be assessed and
determined through consultation with other agencies having an interest in the waterfront property (River and Stream Systems – Erosion Hazard Limit, 2001).

It should be noted that not all property owners adjacent to water bodies are riparian owners. For example, a property that has a surveyed boundary fronting on the water has a fixed property line that does not move with the water's movement. If the water rises, the property boundary remains fixed even though the property may be covered with water. If on the other hand, the water level recedes, there will be a strip of dry Crown land between the private land and the water’s edge.

Regardless of the legal status of the land ownership, riparian and non-riparian owners of property adjacent to water bodies require consideration when a proposed work will impact their property in the following ways:

1. increased flooding;
2. reduced or increased water levels;
3. impacts on ecological integrity;
4. reduced ability to drain;
5. erosion and slumping of stream beds and banks;
6. reduction or increase in normal sediment supply;
7. loss of flow through:
   a. diversions;
   b. withdrawals;
   c. increased evaporation;
8. fluctuating water levels; and
9. loss of tree cover due to inundation.

Applicants must make every effort to protect the interests of land owners who will be impacted by the proposed works. For instance, where temporary or permanent flooding of land will occur, or riparian rights will be negatively impacted, a formal land tenure document, consent or release from the affected owners must be obtained. Applicants are advised to seek legal advice in this regard.

Formal land tenure documents that are acceptable for registration by a Land Registry Office, may include a flooding easement or sale of land and generally apply where the impacts are expected to be significant. These documents are transferable to new land owners.

In situations where the impact of a proposed work is expected to be minimal, applications may be approved under the LRIA if the applicant obtains the consent of the affected property owner(s). For LRIA purposes, this consent could take the form of a letter signed by the applicant and the landowner(s) that stipulates the following:

1. the landowner has been informed of the nature of the proposal and its impacts;
2. the landowner understands how the current conditions affect their property (specify);
3. the landowner understands that the proposed works will result in a change to current conditions (specify); and

4. the landowner has no objection(s) to the proposed work and hereby provides their consent to the application.

In addition, many Ducks Unlimited Canada (DUC) projects have landowner agreements in place authorizing DUC to flood the land of private land owners in order to create or maintain a wetland.

1.4.3 Public Rights and Interests

There are additional rights afforded to the public in general related to waterbodies and waterways. These include the right of navigation, the right of access, and the right to fish.

Navigation is protected by the Navigable Waters Protection Act. Navigation includes all those rights necessary for the convenient passage of vessels along the waterway, including reasonable anchorage or moorage.

Other rights or interests may be tied to land tenure documents. For instance, most patents include a right to access the shore from the waterbody. The patent may also contain a 66 foot reserve around the shore.

1.4.4 Crown Land Ownership

The ownership or exclusive right to use water is not vested in the Crown in right of Ontario. Water in Ontario is considered a right in common and cannot be privately owned. Approval to work in water is not in and of itself considered to constitute a crown resource disposition. However, because the beds of most navigable waters in Ontario are considered to be Crown land (pursuant to the Beds and Navigable Waters Act), any ongoing occupation of the bed requires authorization under the Public Lands Act. Authorization is required for occupation of or over Crown land or where either permanent or periodic flooding of Crown land is being contemplated.

Applications that involve the use of Crown land must also satisfy MNR’s Application Review and Land Disposition Policy and Procedure. If a Crown land disposition is involved, it is subject to the Environmental Assessment Act.

Projects that are subject to the Environmental Assessment Act require the MNR to comply with the requirements specified under the Class Environmental Assessment for Resource Stewardship and Facility Development (RSFD) (or other instrument under the Act such as the Ontario Waterpower Class Environmental Assessment) or evidence received from the applicant that the RSFD requirements have been met.

1.4.5 Disposition of Rights to a Crown Resource

The disposition of rights to a Crown resource occurs when MNR issues a form of permit or license to carry out work on Crown land or MNR issues a tenure document to occupy or flood Crown land in some manner. In these cases, the MNR is required to ensure that
its Environmental Assessment Act requirements under the MNR Class EA for RSFD are met before the disposition document is issued.

1.4.6 Where Rights to Crown Land Have Been Previously Granted

In some instances, proposed works will affect Crown land and/or resources where some or all of the rights have already been granted. Dispositions can take the effect of a flooding easement, license of occupation, lease, land use permit or mining lease.

Where rights to Crown land have been previously granted, MNR must advise the applicant that this is the case. Applicants who wish to pursue their application are required to contact the rights holder prior to location approval being granted. Consent or authorization must be obtained from the rights holder regarding the proposed work before approval can be granted.

1.4.7 Private Land Ownership

For applications that involve LRIA approval on private land (i.e. both the banks and the bed of the waterbody are private land), there is no disposition of Crown resources and therefore, the Class EA for RSFD does not apply.

1.5 Other Key Documents

This Administrative Guide and associated technical bulletins makes reference to a number of other Guidelines, Directives and Standards. While this Guide explains the application, submission, review and approval process under Section 14 and Section 16 of the Act, these references are provided for information purposes, and may be useful to applicants.

A number of documents and guidelines have been developed in association with the MNR water resource management responsibilities. Some of these documents have been developed by MNR directly and by MNR in conjunction with its partners. Other documents have been developed by industry associations and organizations. These documents provide additional guidance and information on acceptable design, construction and operating requirements for dams and will be used where appropriate in the review of works for approval under the LRIA. Some of these additional reference documents include the following:

1. Adaptive Management of Stream Corridors in Ontario (MNR, 2001)
2. Natural Hazards Technical Guideline (MNR, 2001)
5. Ontario Provincial Policy Statement (MMAH, 2005)
8. Fish Habitat Referral Protocol for Ontario (DFO/MNR/CO, 2009)

Over time, MNR may develop additional guidance that can help to inform design, construction and operating requirements for dams to be used as appropriate in the review of works requiring approval under the LRIA.

Procedural directives have been prepared specifically for MNR District and Regional staff which provides additional information relating to the processing of applications under the LRIA.

1.6 Application of the Lakes and Rivers Improvement Act to the Crown

The LRIA does not bind the Crown. Dams and other works subject to the LRIA, but constructed by Provincial and/or Federal Ministries, Agencies and Departments, may not require LRIA approval. As a matter of policy however, MNR has elected to apply the criteria and standards contained in this Guide and its associated technical bulletins and administrative directives for location approval and for plans and specifications approvals to dams and other in-water works to be constructed and maintained by the MNR.

Applying the provisions of the LRIA and its associated regulations to federally regulated corporations (e.g. TransCanada Pipelines) and to federal lands (including Reserve lands) can be complex. Each situation needs to be assessed individually. For this reason, consultation with MNR Legal Services Branch is necessary to determine whether or not the LRIA applies in these situations.

2.0 Where The Lakes and Rivers Improvement Act Applies and Does Not Apply

2.1 Types of Works Requiring Approval under Sections 14 or 16 of the Lakes and Rivers Improvement Act

Under the LRIA, approval must be obtained from the MNR for:

1. Dams;
2. Water Crossings – Bridges, Culverts and Causeways;
3. River Channels – Channelization of rivers, including dredging, diverting or enclosing a channel except for the installation or maintenance of a drain subject to the Drainage Act;
4. Enclosures;
5. Buried Pipelines and Cables – installing cables and pipelines where they will hold back, forward or divert water; or,
6. Municipal and Other Drains.

2.1.1 Dams

Under Ontario Regulation 454/96, approval must be obtained from the MNR to construct, decommission, alter, improve or repair a dam that holds back water in a river, lake, pond or stream to:

1. raise the water level,
2. create a reservoir to control flooding; or
3. divert the flow of water.

The construction of a new dam under Section 14, or an alteration, repair or improvement to a dam, or the decommissioning or change to the operations of a dam under Section 16 may require approval under the LRIA where the dam is located on or is proposed to be located on the bed of a river or lake, or is to be or is connected to a river or lake. Table 1 lists the types of works to dams requiring LRIA approval and Table 2 lists the types of works that do not require approval.

The purposes of the LRIA, as contained in Section 2 of the Act and outlined above, will be a relevant factor in determining whether proposed works require approval under Section 16 of the Act. Works subject to approval include those works that may affect the dam’s safety or structural integrity, the waters, or natural resources. Further information on Section 16 approvals can be obtained from Directive WR.4.03.05.05: Administration of Section 16 – Lakes and Rivers Improvement Act.

If dam owners and/or applicants have any doubt about whether approval under the LRIA is required, they should complete and submit a Work Permit application form to the local District Office. The District Office will review the proposed work and in consultation with the Ministry Engineer, provide a written response indicating whether or not the work is subject to approval under the LRIA.

Table 1 – Dams: Types of Works Requiring LRIA Approval

<table>
<thead>
<tr>
<th>Type of Dam</th>
<th>Types of Works</th>
<th>Special Considerations</th>
<th>Applicable Types of Watercourses</th>
</tr>
</thead>
<tbody>
<tr>
<td>Permanent Dams</td>
<td>1. Construction of a Dam</td>
<td>Includes locks or weirs</td>
<td>In Permanent Flowing Watercourses</td>
</tr>
<tr>
<td></td>
<td>2. Alteration, Improvement or Repair to a dam which</td>
<td>Where a dam is maintained during a portion of the year only (usually the summer season)</td>
<td>1. all heights of dams</td>
</tr>
<tr>
<td></td>
<td>which may affect the dam’s safety or structural</td>
<td></td>
<td>In Intermittent Flowing Watercourses where:</td>
</tr>
<tr>
<td>Seasonal Dams</td>
<td></td>
<td></td>
<td>1. the dam is 3 meters or more above the</td>
</tr>
<tr>
<td>Type of Dam</td>
<td>Types of Works</td>
<td>Special Considerations</td>
<td>Applicable Types of Watercourses</td>
</tr>
<tr>
<td>-------------------</td>
<td>-----------------------------------------</td>
<td>----------------------------------------------------------------------------------------</td>
<td>------------------------------------------------------------------------</td>
</tr>
<tr>
<td>Mine Tailings Dams</td>
<td>integrity, the waters or natural resources 3. Change in a dam operation plan from that contemplated in approved plans and specifications 4. Decommission of a dam</td>
<td>Approval may include one or more phases of construction of a mine tailings dam over a number of years</td>
<td>original stream bed; or 2. the dam is 2 meters or more above the original stream bed with 2 hectares of reservoir surface area; or 3. the watershed area above the proposed site is 1.5 sq. kilometres or more; or 4. fisheries or other natural resources dependent on the river will be adversely affected; or 5. failure of the dam could release into the lake or river any pollutant (likely to impair the quality of the water)</td>
</tr>
<tr>
<td>Temporary Dams</td>
<td>Construction of, or removal of the dam</td>
<td>Including coffer dams</td>
<td></td>
</tr>
<tr>
<td>Emergency Dams</td>
<td>Construction of a dam immediately necessary to prevent injury to persons, loss of life, or loss of property.</td>
<td>Immediately give notice to the MNR District Office of emergency works and comply with any directions.</td>
<td></td>
</tr>
</tbody>
</table>
Table 2 – Dams: Types of Works Not Requiring LRIA Approval

<table>
<thead>
<tr>
<th>Type of Dam</th>
<th>Types of Works</th>
<th>Special Considerations</th>
</tr>
</thead>
<tbody>
<tr>
<td>All Types of Dams</td>
<td>Dam Construction - not located on or connected to a lake or river.</td>
<td>No approval required where a dam is creating an off-stream dug-out or run-off pond supplied by exposure to the groundwater table, or fed by intermittent surface run-off, with no connection to a stream by a pipe or channel.</td>
</tr>
<tr>
<td></td>
<td>Works that may not affect the dam’s structural integrity or safety or may not affect the waters or natural resources</td>
<td>See Directive WR.4.03.05.05 for interpretation.</td>
</tr>
<tr>
<td>Conservation Authority Dams</td>
<td>Works that have been approved under Section 24 of the Conservation Authorities Act</td>
<td>MNR Section 24 approval under the Conservation Authorities Act must be based on the review of detailed engineering design documents.</td>
</tr>
<tr>
<td>Community Fisheries and Wildlife Involvement Program (CFWIP)</td>
<td>Dams</td>
<td>Works carried out under the Community Fisheries and Wildlife Involvement Program (CFWIP) are considered to be Crown projects and are therefore not required to obtain LRRA approval. It is MNR policy however, that MNR field offices will ensure the design for these projects adhere to LRRA policies and standards through consultation with the Ministry Engineer prior to construction.</td>
</tr>
</tbody>
</table>

2.1.2 Water Crossings, Bridges, Culverts and Causeways

A water crossing is defined as a bridge, culvert, or causeway that is constructed to provide access between two places separated by water. For the Act to apply, a water crossing must either hold back, forward or divert water.

A bridge, culvert or causeway may be classed as a dam if it forwards, holds back or diverts water by:

1. altering flows and/or water levels in a lake or river, either intentionally or unintentionally;
2. forwarding water causing increased velocity resulting in increased erosion and sediment downstream;
3. holding back water causing flooding and/or erosion on lands owned by others upstream.

Note: Most bridges, culverts, and causeways with fill approaches, abutments, or piers located in the river channel or its flood plain will cause some temporary hold back of water during flood periods which may cause upstream flooding. The amount of flooding depends on the degree of restriction to flow created by the structure.
Ontario Regulation 454/96 requires LRIA approval for water crossings that drain an area greater than five square kilometres unless construction is being undertaken by a Provincial Ministry or municipality, or contractors employed by a Provincial Ministry or municipality on lands owned by the Crown or the municipality undertaking the construction.

Types of water crossing works requiring LRIA approval are listed in Table 3 and types of works that do not require LRIA approval are located in Table 4.

### Table 3 – Water Crossings: Types of Works Requiring LRIA Approval

<table>
<thead>
<tr>
<th>Types of Works</th>
<th>Special Considerations</th>
<th>Applicable Types of Watercourses</th>
</tr>
</thead>
<tbody>
<tr>
<td>Construction of a Bridge, Culvert or Causeway</td>
<td>Where the drainage area above the proposed site is greater than 5.0 sq. km and the water crossing is not built by the ministry or municipality on lands owned by them, approval is required for all water crossings, including clear span bridges.</td>
<td>In permanent and intermittent flowing watercourses where:</td>
</tr>
<tr>
<td></td>
<td></td>
<td>1. the watershed area above the proposed site is greater than 5.0 sq. kilometres;</td>
</tr>
<tr>
<td></td>
<td></td>
<td>or</td>
</tr>
<tr>
<td></td>
<td></td>
<td>2. it may harmfully alter fish habitat or impede the movement of fish;</td>
</tr>
<tr>
<td></td>
<td></td>
<td>or</td>
</tr>
<tr>
<td></td>
<td></td>
<td>3. other natural resources dependent on the lake or river will be adversely affected,</td>
</tr>
<tr>
<td></td>
<td></td>
<td>or</td>
</tr>
<tr>
<td></td>
<td></td>
<td>4. the failure of the works could release into the lake or river any pollutant likely to impair the quality of the water.</td>
</tr>
</tbody>
</table>

### Table 4 – Water Crossings: Types of Works Not Requiring LRIA Approval

<table>
<thead>
<tr>
<th>Types of Works</th>
<th>Special Considerations</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Construction of Bridges, Culverts, Causeways</td>
<td>No LRIA approval required where:</td>
<td>1. The Public Lands Act applies. This includes a private water crossing, spanning from one piece of private land to another over Crown-owned river bed. This may include an MOU to address occupation of or over Crown land. If the span is greater than 3 metres, this will require the crossing structure to be designed by a Professional Engineer.</td>
</tr>
</tbody>
</table>
### 2.1.3 Channelization in River Channels

Channelization means an alteration to the alignment, width, depth, sinuosity, conveyance, or bed or bank material of a river or stream channel which includes one or more of the following - straightening, widening, or deepening of the river channel.

Note: The river or stream channel is defined as that portion of the channel which conveys the mean annual flood and/or which lies between the high water mark on both banks but does not include the overbank flood plain.

LRIA approval is required for a number of different types of works commonly referred to under the general heading of channelization:

1. Diversions:
   a) River Diversions
   b) Watershed Diversions;
2. Dredging in a river including an inlet into and an outlet from a lake;
3. Revetments, Embankments and Retaining Walls in rivers; and

Diversion works may consist of channels, pipes, and conduits to convey part or all of the stream flow. Diversion works can include a diversion dam to regulate or block the flow of water in the river and/or a control dam on the diversion channel. In these instances, it is appropriate for the diversion or control dam to be dealt with separately as a dam.

Types of channelization works that require approval under the LRIA are outlined in Table 5. Works that do not require approval under the LRIA are outlined in Table 6.
Table 5 – Channelization: Types of Works *Requiring* LRIA Approval

<table>
<thead>
<tr>
<th>Types of Channelization Works</th>
<th>Special Considerations</th>
<th>Applicable Types of Watercourses</th>
</tr>
</thead>
<tbody>
<tr>
<td>Construction of and alteration to: 1. Total River Diversions and Partial River Diversions (permanent and temporary)</td>
<td>Approval is required: 1. where stream flow is returned to the same river from which it was diverted; 2. for both permanent total and temporary total diversions and for permanent partial diversions; 3. for temporary partial diversions only if a control dam on the river is involved.</td>
<td>In all permanent flowing watercourses. In intermittent flowing watercourses where: 1. the watershed area above the proposed site is 1.5 sq. kilometres or more, or 2. it may adversely affect other natural resources dependent on the river or 3. failure of the works could release into the lake or river any pollutant (likely to impair the quality of the water)</td>
</tr>
<tr>
<td>Dredging</td>
<td>Approval is required for the dredging of river channels including the inlet to a lake and the outlet from a lake except for maintenance dredging.</td>
<td></td>
</tr>
<tr>
<td>Revetments, Embankments and Retaining Walls</td>
<td>Approval is required where revetments, embankments or retaining walls are to be located within, or will encroach on, a river channel including into and out of a lake.</td>
<td></td>
</tr>
<tr>
<td>Construction of and Alteration to Watershed Diversions</td>
<td>Approval is required where water is being diverted from one watershed to another of any size or between watersheds of two tributary streams within the same watershed.</td>
<td>In all watercourses</td>
</tr>
<tr>
<td>Interconnecting Channels of the Great Lakes</td>
<td>Approval is required for all types of channelization works on the interconnecting channels of the Great Lakes except for maintenance dredging.</td>
<td>In all connecting watercourses</td>
</tr>
</tbody>
</table>
### Table 6 – Channelization: Types of Works Not Requiring LRIA Approval

<table>
<thead>
<tr>
<th>Types of Channelization Works</th>
<th>Special Considerations</th>
</tr>
</thead>
<tbody>
<tr>
<td>Maintenance Dredging</td>
<td>No approval required for:</td>
</tr>
<tr>
<td></td>
<td>a) maintenance dredging of river beds or lakes of any size, for periodic or annual removal of accumulated sediment to restore navigational channels or boat slips. Applications for dredging in this category may be subject to the Public Lands Act.</td>
</tr>
<tr>
<td>Channelization in the Great Lakes Water Bodies including Lake St. Clair</td>
<td>No approval required where channelization works, including revetments, retaining walls, and embankments are located on the Great Lakes (not including the interconnecting channels). These projects may be subject to the Public Lands Act.</td>
</tr>
<tr>
<td>Community Fisheries and Wildlife Improvement Program (CFWIP)</td>
<td>Works carried out under the Community Fisheries and Wildlife Improvement Program (CFWIP) are considered to be Crown projects and are therefore not required to obtain LRIA approval. It is MNR policy however, that MNR field offices will ensure the design for these projects adhere to provincial standards and requirements through consultation with the Ministry Engineer prior to construction.</td>
</tr>
</tbody>
</table>

For interpretation purposes, approval is required for channelization of a river or stream that may harmfully alter fish habitat, or impede the movement of fish in a river, stream or lake.

Where the potential impact of channelization work on fish habitat and/or fish movement is unknown, such impacts must be confirmed with DFO or their delegate in consultation with MNR. Where it is determined that proposed work will adversely affect fish habitat and/or impede the movement of fish and LRIA approval is required, the process for obtaining approval under the LRIA must be followed.

#### 2.1.4 Enclosures

Works are not considered to be enclosures unless they impact the natural functions of the stream or lake by partially blocking one or more of its natural functions.

Table 7 below identifies the type of enclosure work for which LRIA approval is required.
Table 7 – Enclosures: Types of Works Requiring LRIA Approval

<table>
<thead>
<tr>
<th>Types of Works</th>
<th>Special Considerations</th>
<th>Applicable Types of Watercourses</th>
</tr>
</thead>
<tbody>
<tr>
<td>River or Stream Enclosures or Covers</td>
<td>Pipe Enclosures or Covers &gt; 20m Enclosures which cover or enclose: 1. a length of river or stream greater than twenty metres in length; and 2. may harmfully alter fish habitat in the river or lake, or impede the movement of fish;</td>
<td>In Permanent Flowing Watercourses: 1. all watercourses. 2. In Intermittent Flowing Watercourses where: 1. the watershed area above the proposed site is 1.5 sq. kilometres or more, 2. other natural resources dependent on the river will be adversely affected, 3. failure of the works could release into the lake or river any pollutant likely to impair the quality of the water</td>
</tr>
</tbody>
</table>

2.1.5 Installation of Pipelines, Cables and Heat Loops

Table 8 identifies where LRIA approval is required for the installation of pipelines, cables or heat loops. Details concerning works that do not require LRIA approval follow in Table 9.

Table 8 – Pipelines, Cables or Heat Loops: Types of Works Requiring LRIA Approval

<table>
<thead>
<tr>
<th>Types of Works</th>
<th>Special Considerations</th>
<th>Applicable Types of Watercourses</th>
</tr>
</thead>
<tbody>
<tr>
<td>Installation of Pipelines, Cables, Heat Loops</td>
<td>Where installation of a cable or pipeline into or on the bed of a river, stream or lake may result in damming, forwarding or diverting water: and 1. may harmfully alter fish habitat in the river or lake, or impede the movement of fish; 2. may cause or increase erosion;</td>
<td>In Permanent Flowing Watercourses: 1. all watercourses. 2. In Intermittent Flowing Watercourses where: 1. the watershed area above the proposed site is 1.5 sq. kilometres or more, 2. other natural resources dependent on the river will be adversely affected, 3. failure of the works could release into the lake or river any pollutant likely to impair the quality of the water</td>
</tr>
</tbody>
</table>
Table 9 – Pipelines, Cables or Heat Loops: Types of Works Not Requiring LRIA Approval

<table>
<thead>
<tr>
<th>Type of Works</th>
<th>Special Considerations</th>
</tr>
</thead>
<tbody>
<tr>
<td>Installation of Pipelines, Cables, Heat Loops</td>
<td>No approval required where installation of heat loops, water intakes and services cables are for private residences. No approval required where cable or pipeline is being installed without disturbing the bed or banks of river channel (i.e. directional drilling).</td>
</tr>
</tbody>
</table>

2.1.6 Municipal and Other Drains

Whether LRIA approval is required for municipal drains is based on whether or not the work relates to the installation or maintenance of a drain subject to or created under the Drainage Act.

Note: Municipal drains are created under the authority of the Drainage Act. Private drains are essentially ditches that land owners have constructed on their own properties in order to drain their land. Mutual agreement drains are private drains that have been constructed through agreement between two or more private landowners. Award drains are ditches that were constructed under legislation entitled the Ditches and Watercourses Act which has become part of the Drainage Act.

Table 10 identifies where LRIA approval may be required for municipal and other types of drains. Table 11 outlines where LRIA approval is not required.
Table 10 – Municipal Drains: Types of Works Requiring LRIA Approval

<table>
<thead>
<tr>
<th>Types of Works</th>
<th>Special Considerations</th>
<th>Applicable Types of Watercourses</th>
</tr>
</thead>
<tbody>
<tr>
<td>Municipal and Other Drains</td>
<td>Works other than installation or maintenance (see Table 1-12) that are proposed on municipal drains created under the Drainage Act, or proposed on other types of drains, should be referred to the MNR to determine if LRIA approval is required. Note: Where LRIA approval is required, the application should be circulated to the Ministry of Agriculture, Food and Rural Affairs and the Municipality and to adjacent property owners for comment and recommendations.</td>
<td>In Permanent Flowing Watercourses: 1. all watercourses. In Intermittent Flowing Watercourses where: 1. the watershed area above the proposed site is 1.5 sq. kilometres or more, or 2. fish habitat may be harmfully altered, or fish movement impeded, or 3. other natural resources dependent on the river will be adversely affected, or 4. failure of the works could release into the lake or river any pollutant likely to impair the quality of the water</td>
</tr>
</tbody>
</table>

Table 11 – Municipal Drains: Types of Works Not Requiring LRIA Approval

<table>
<thead>
<tr>
<th>Types of Works</th>
<th>Special Considerations</th>
</tr>
</thead>
<tbody>
<tr>
<td>Municipal Drains</td>
<td>Where no dams are included, approval is not required for the installation or maintenance of a municipal drain subject to or created under the Drainage Act.</td>
</tr>
</tbody>
</table>

2.2 Other Types of Works Not Requiring Lakes and Rivers Improvement Act Approval

There are some works that do not require approval under the LRIA, but that may require approval under other legislation. The following section addresses these types of works:

1. Temporary Partial Diversions Not Involving a Dam; and
2. Fill in a Flood Plain (Flood Hazard Limit).
2.2.1 Temporary Partial Diversion Not Involving a Dam

Table 12 – Temporary Partial Diversion Not Involving a Dam: Types of Works Not Requiring LRIA Approval

<table>
<thead>
<tr>
<th>Type of Work</th>
<th>Special Considerations</th>
</tr>
</thead>
</table>
| Temporary Partial Diversion Not Involving a Dam | No approval required for:  
1. A temporary or seasonal partial diversion where no dam of any type is proposed on the lake or river channel (e.g. partial diversion by pumping from a stream for irrigation use with a pump and piping which is removed from the site after use).  
Note: This type of diversion may require a Permit to Take Water approval under the Ontario Water Resources Act. MNR staff are advised to refer the applicant to the local Ministry of the Environment office. |

2.2.2 Fill in a Flood Plain (Flooding Hazard Limit)

Many CAs have enacted a Development, Interference with Wetlands and Alterations to Shorelines and Watercourses Regulation. Where an application involves the placement of fill in a flood plain, MNR staff and applicants are advised that the proposal should be forwarded to the local CA for review as the placing of fill in a flood plain could cause increased flood levels on the river.

In areas that are outside the jurisdiction of a CA, but within municipal boundaries or on Crown land, consideration must be given to the Natural Hazards Technical Guidelines, Rivers and Streams and the Provincial Policy Statement (2005) (PPS). Applicants are advised to contact the local MNR District Office.

Table 13 – Fill in a Flood Plain: Types of Works Not Requiring LRIA Approval

<table>
<thead>
<tr>
<th>Types of Works</th>
<th>Special Considerations</th>
</tr>
</thead>
</table>
| Fill In A Flood Plain           | No approval required if:  
1. Fill is to be placed in the flood plain of a lake or river, provided:  
   a. Fill will be located outside of and will not encroach on a river channel as part of a channelization works; and  
   b. Fill will not be part of a water crossing or dam across a lake or river. |
3.0 Lakes and Rivers Improvement Act Review and Approval Process

3.1 General

Applicants who are seeking approval under Section 14 or Section 16 of the LRIA are required to complete and submit a Work Permit application form to the MNR District Office. A separate application form must be completed for each type of approval required. Copies of the application form are available at Service Ontario centres.

The process for reviewing and approving applications submitted under the LRIA is different for alterations, improvements or repairs to existing works, and for new works. The legislation provides for two types of approvals to be issued:

1. Location Approval Letter; and
2. Plans and Specifications Approval Letter.

Existing works require only plans and specifications approval. Both location approval and plans and specifications approval are required for new works.

3.2 Factors to Consider in Application Development and Review

Applicants who are submitting applications for approval under the LRIA as well as MNR staff who are approving applications under the Act should be guided by the following:

1. Applicable federal and provincial statutes and regulations;
2. Applicable federal and provincial policy;
3. Maintaining the integrity of the riverine ecosystem (biodiversity and ecosystem sustainability);
4. Utilizing the best available information;
5. Address and manage impacts premised on the following order of importance – avoidance, prevention, mitigation;
6. Adopt the principles of adaptive management;
7. Principles for effective public consultation; and
8. Timely action.

3.3 Approval for New Works – Section 14 (Location Approval and Plans and Specifications Approval)

New works require both location approval and plans and specifications approval under Section 14 of the Act.

Applicants who are seeking approval for new works must complete two separate application forms – one for location approval and one for plans and specifications approval. The completed application forms must be forwarded to the MNR District Office.
for review. The MNR District Office is responsible for issuing both approvals. Location approval and plans and specifications approval are issued as two (2) separate letters of approval.

As noted above, applicants who are seeking approval for new works must complete a Work Permit application form and submit it to the MNR District Office for review. The District Office will confirm if approval under the Act is required and if so, will confirm the information that must be submitted.

3.4 Approval for Existing Works – Section 16 (Plans and Specifications Approval)

An application for alterations, repairs or improvements to an existing dam, water crossing or channelization require only plans and specifications approval under Section 16 of the LRIA. Approval under Section 16 is also required before a person operates a dam in a manner different from that contemplated by plans and specifications approved by the Minister under Section 14 or Section 16 of the Act.

Applicants should be aware that in some instances where applications for alterations, repairs and/or improvements to existing works are submitted for approval under Section 16 of the Act, the applicant may be requested to provide documentation that would support specific requirements generally considered during the location review for approval for new works. These instances may include the following:

1. Location approval was not granted at the time of the original construction; or
2. If site conditions have changed or are proposed to be changed.

In reviewing the application for Section 16 approval, the Ministry will advise the applicant if additional information is required as early in the application review process as reasonably possible.

As outlined in Section 3.5, it is the responsibility of the dam owner/applicant to submit a complete application with supporting documentation for approval. Upon receipt of a complete application, approximately 60 days will be required by the Ministry to conduct a detailed review, for most proposed improvement works. Should the application be incomplete, the Ministry will identify any further information required within 30 to 60 days.

Dam owners/applicants should be cautioned when deviations from the LRIA approval are being considered during construction. MNR should be notified without delay to assess the need for approval of any proposed changes.

3.5 The Application and Approvals Process

It is the responsibility of the applicant to submit a completed application form with the required supporting documentation. The MNR may waive approval for simple projects as there is an established process in place for minor alterations and repairs to existing structures (see Directive WR.4.03.05.05). Certain projects (generally larger scale projects) may require an environmental assessment. Where an environmental
assessment is required, applicants must comply with the requirements of the Environmental Assessment Act.

Supporting Documentation:

Supporting documentation should be submitted to the MNR District Office for review with the following key considerations in mind:

1. Applications for approval must contain complete key plans, topographical maps and general arrangement drawings provided both in plan view and in cross-section view, with dimensional data appropriately labelled (e.g. length, width, horizontal and vertical dimensions, etc.);

2. Any site constraints (i.e. legal, physical, socio-economic and environmental) need to be noted and the appropriate connection to the proposed work noted; and

3. Any and all constraints associated with all phases of the work up to and including construction and commissioning of the works should be identified.

All analyses and investigations (including input parameters and assumptions) should be presented in report format with associated computer model inputs and outputs included as appendices.

The Application, Review and Approval Process:

The application, review and approval process under the LRIA involves the following steps:

Step 1: Application
Step 2: Scoping Meeting
Step 3: Location approval (new works only)
Step 4: Plans and specifications Approval

The process for application review and approval is depicted in Figure 1.
Figure 1 – Application Review and Approval Process

**Step 1: Application**
- Applicant Completes an Application for the Proposed Works
  - MNR District Area Supervisor Reviews Application for Completeness
    - MNR Determines if LRIA Applies (dam, channelization, water-crossing)
  - Is the Application Complete?

**Step 2: Scoping Meeting**
- MNR District Area Supervisor
  - Inspects Proposed Site
  - Arranges a Scoping Meeting (as required)
  - Invites other Regulatory Agencies and MNR Regional Engineering Unit to Scoping Meeting (as required)
  - Explains LRIA Approval Process
  - Advises Applicant Obtain other Approvals from Federal, Provincial and Local Levels (agencies)
  - Copies Letter to Regional Engineering Unit with Copy of Work Permit Application
  - Is the Project New or Existing?
    - New Project
    - Existing Project

**Step 3: Location Approval**
- MNR District Area Supervisor Identifies in Writing Required Location Approval Information to be Submitted to MNR District Office for Review
  - Application for Location Approval with Required Information is Received and is Reviewed for Completeness
  - Consult and Harmonize with Other Agencies and Ministries if Requested by Applicant or Required by Agreement
  - Location Approval is Refused. Applicant has 15 Days to Notify MNR of their Intent to Appeal the Decision
  - Location Approval Letter Issued to Applicant by MNR District Area Supervisor

**Step 4: Plans and Specifications Approval**
- MNR Regional Engineering Unit Identifies to Applicant the Required Information to be Submitted to MNR District Area Supervisor for Review
  - Applicant Submits Information to Regional Engineering Unit for Review
  - Plans and Specifications Letter of Approval is Issued by Regional Engineering Unit and Forwarded to Applicant by MNR District Area Supervisor
3.5.1 Step 1: Application

The application review process under the LRIA commences when an application is submitted for approval under Section 14 or Section 16 of the Act. Applicants seeking approval under the LRIA for both new and existing works are required to complete an appropriate Work Permit application form and submit the application form to the appropriate MNR District Office. Determination on the applicability of the LRIA should be made in conjunction with Regional Engineering.

Applicants are required to complete, sign and date each application form in triplicate. One copy should be retained by the applicant. Two copies are then submitted to the MNR District Office where one copy is retained in the District Office and one is forwarded to the Regional Engineering Unit.

Note: The application process for new works involves a two-stage application process. The first step involves submitting an application form for location approval. Once MNR has completed its review and has issued location approval, then the applicant will be advised to submit an application for plans and specifications approval.

Documentation Requirements:

Applicants are required to submit the application form with the requisite documentation to support the request for location approval and/or plans and specifications approval. The complexity of the proposal and its potential impacts will largely dictate the need for calculations and assessments. These requirements are discussed in detail below.

3.5.2 Step 2: Scoping Meeting

Where required, within 30 to 60 days of receipt of the initial application form, Ministry staff will arrange a scoping meeting with the applicant to discuss the application review and approval process as well as any requirements for additional information beyond that contained in the application form, and for potential opportunities for harmonization of approvals.

The scoping meeting will be organized by the MNR District Office and invitations to attend will be distributed to the applicant, other Ministries and agencies who have related approval requirements (e.g. MTO, MNDFM, DFO, and Transport Canada). The purpose of the scoping meeting will be to review the documentation requirements, ensure the application is complete and discuss any related approvals that are required. The inability of another ministry or agency to participate should not unduly delay the scoping meeting where their requirements can be provided in advance of the meeting. The applicant should recognize the potential requirement for subsequent participation and confirmation of additional information.

The scoping meeting will promote a coordinated approach to application review. It will allow information requirements to be discussed and integrated so that the application can be processed efficiently and effectively. The scoping meeting offers approval agencies an opportunity to learn more about the project and project timeframe and at the same time offers applicants an opportunity to better understand the approval process and timing associated with review and approval.
The applicant should come to the scoping meeting with copies of the application and any supplementary information describing the works proposed. Copies should be available for all participants. In determining who should participate, MNR must recognize that there are formal signed agreements or MOUs with Fisheries and Oceans Canada (or their delegate) and with Transport Canada.

Upon completion of the scoping meeting, the MNR will identify in writing the required information to be submitted by the applicant to the MNR District Office. The submission will then be reviewed under the location approval application review process.

### 3.5.3 Step 3: Review for Location Approval

In carrying out the review for location approval for new works, Ministry staff must review the application in accordance with the information requirements specified. Ministry staff in carrying out their review for location approval should also consider the feasibility or practicality of implementing the location approval requirements in the subsequent plans and specifications approval. It is unacceptable to provide location approval for something that is unable to be achieved in the plans and specifications.

The Area Supervisor in the MNR District Office is responsible for the review of applications submitted for location approval. Consultation with the Regional Engineering Unit and the Ministry Engineer will occur on an as-required basis.

If the submission is considered to be complete and meets the requirements for submission, the Area Supervisor will issue a location approval letter informing the applicant they must now submit an application for plans and specifications approval. **The letter will indicate that the location approval does not authorize construction. The applicant will be advised that construction cannot begin until the plans and specifications approval has been granted by the MNR.**

The location approval issued by the Area Supervisor will contain appropriate requirements and conditions, including a sunset or expiry provision per subsection 14(8) of the LRIA. The conditions that are part of the location approval will need to be addressed and incorporated into the plans and specifications approval.

Should the application be refused at any time during the application for location approval, the applicant then has fifteen (15) days within which to appeal the decision to the Ontario Mining and Lands Commissioner. At this time the applicant must notify their intent to appeal.

### 3.5.4 Step 4: Plans and Specifications Approval

Upon receipt of an application for plans and specifications approval the Area Supervisor will forward a copy to the Ministry Engineer for their review and approval. The Ministry Engineer should consult with the Area Supervisor during the review, prior to providing the approval.

Decisions on applications for plans and specifications approval are rendered by the Ministry Engineer. If the submission is considered to be complete and meets the requirements for approval, the Ministry Engineer will issue plans and specifications
approval in the form of a letter of approval indicating that the application is approved in keeping with the Act.

The MNR District Area Supervisor will forward the letter of approval to the applicant. The District Office issues the location approval and the Ministry Engineer issues the plans and specifications approval. Both of the letter(s) of approval will be forwarded directly to the applicant by the MNR District Area Supervisor.

3.6 Appeal Process

If a Notice of Refusal has been provided to the applicant, there is an opportunity to appeal the decision to the Mining and Lands Commissioner.

3.6.1 Inquiry

Request of Inquiry

If an application for approval under LRIA is refused, the applicant may request that an inquiry be held.

Person Appointed To Carry Out the Inquiry

If an inquiry is requested by the applicant, the Minister will refer the matter to the Ontario Mining and Lands Commissioner for hearing. The Minister may specify the particulars of the inquiry (e.g. mandate, scope). The Office of the Mining and Lands Commissioner is an independent adjudicative body with expertise in hearing matters relating to natural resource and environmental concerns. The Mining and Lands Commissioner reports to Cabinet through the MNR, but operates at arms length from the Ministry.

Procedures for the Inquiry

All logistical details concerning the inquiry will be handled by the Office of the Mining and Lands Commissioner, including identifying the time, place, location and procedural directions for the inquiry. At least 20 days prior to the inquiry, each party will participate by fully disclosing to other parties, a statement indicating the grounds and documents on which it intends to rely. Any relevant material or documents will be made available for inspection by the parties. The Office of the Mining and Lands Commissioner may require additional circulation of documentation between the parties and may conduct mediation where appropriate. Notice of the inquiry is issued by the Office of the Mining and Lands Commissioner.

Inquiry

In conducting the inquiry hearing, the Mining and Lands Commissioner, or appointed delegate, will consider whether the refusal was fair, sound and reasonably necessary to achieve the purposes of the LRIA.
Report of Inquiry

Once the hearing concludes, the Office of the Mining and Lands Commissioner issues a report to the Minister. The Report summarizes the evidence presented at the inquiry and makes a recommendation to approve or refuse the application. Copies of the final Report are provided to all parties attending the hearing.

3.6.2 Minister's Decision

Upon receipt of the Mining and Lands Commissioner’s Report, the Minister considers the Report and issues a decision with reasons. The Minister may grant the approval requested, a modified version of it, or refuse to grant the approval. Notice of the Minister’s decision is provided to all parties.
Glossary of Terms

**Abutment:** The end of a dam, or other structure, consisting of a wall or natural formation. An abutment wall is similar to a wing wall.

**Adaptive Management:** Long term decision making process for improving resource management through effectiveness monitoring, study to reduce areas of uncertainty and adjusting to limit failures.

**Causeway:** A road or railway elevated by a bank over a body of water.

**Channelization:** Altering the alignment, width, depth, sinuosity, conveyance, or bed or bank material of a river or stream channel. Channelization does not include penstocks, raceways, canals and other works normally associated with hydroelectric development.

**Clear Span Bridges:** Clear Span Bridges do not have piers or abutments located in any portion of the full bank flow natural channel section or stream banks channel section. The stream banks channel section is defined as the full bank flow boundaries, not the flood boundaries, of a stream channel. The channel section does not include the flood plain located in the over bank areas.

**Culvert:** A conduit for carrying water through an embankment as related to a type of water crossing or discharge facility at a dam.

**Dam:** For the purpose of the administration of the LRIA, a dam is defined as a structure that is constructed which holds back water in a river, lake, pond, or stream to raise the water level, create a reservoir to control flooding or divert the flow of water.

**Dam Owner:** The owner of a dam, structure or work and includes the person constructing, maintaining, or operating the dam, structure or work.

**Decommissioning:** To retire, abandon, dismantle, or remove from active service, working order, or operation.

**Dredging:** Removal or displacement of any material from the bottom of a lake or stream.

**Environmental Assessment:** Process to predict the environmental effects of proposed initiatives before they are carried out. It identifies possible environmental effects, proposes measures to mitigate adverse effects, and predicts whether there will be significant adverse environmental effects, even after the mitigation is implemented.

**Fish Habitat:** Spawning grounds and nursery, rearing, food supply, and migration areas on which fish depend directly or indirectly in order to carry out their life processes.

**Fish:** Includes parts of fish, shellfish, crustaceans, marine animals, and any parts of shellfish, crustaceans or marine animals and the eggs, sperm, spawn, spat, larvae, and juvenile life stages of fish, shellfish, crustaceans, and marine mammals.

**Groundwater:** Sub-surface water or water stored in the pores, cracks, and crevices in the ground below the water table.

**Heat Loop:** A loop of pipe extending from a building into a body of water for the purpose of transferring heat from the water to the building.

**Height:** The height of a dam is the vertical distance between the downstream toe of the dam in the streambed and the upper most point of the top of the dam.

**High Water Mark:** A visible demarcation mark made by the action of water under natural conditions on the shore or bank of a body of water which action has been so common
and usual and so long continued or that it has created a difference between the character of the vegetation or soil on one side of the mark and the character of the vegetation or soil on the other side of the mark.

**Lake:** Includes a pond and similar body of water (e.g. swamp, marsh, bog) if located on a river.

**Lock:** A chamber separating two reaches of a river or canal at different elevations. Locks are intended for the passage of boats.

**Retaining Wall:** A wall built to hold back earth along a river.

**Revetments:** A wall or facing of stone, or concrete, or other materials placed on a stream bank to prevent erosion.

**Riparian:** Adjacent to a river or lake.

**Riparian Owner:** A landowner whose property has boundaries defined on one or more sides by a waterbody or a waterbody runs through the property. In any case, the boundary between the waterbody and the property must be the water’s edge where it is from day to day.

**River:** Includes a creek, stream, brook or similar watercourse with defined bed and banks of a permanent nature.

**River Channel:** The river or stream channel is defined as that portion of the channel which conveys the mean annual flood and/or which lies between the high water mark on both banks but does not include the overbank flood plain.

**Sinuosity:** The meandering pattern of a stream or river (wavy form).

**Total Diversion:** Refers to those situations where all stream flow is diverted from one point to another in the same river; the river channel is relocated, usually involving the construction of a new channel (or pipe); a section of the natural channel is blocked off from further flow by either temporary or permanent works (e.g. channel relocation).

**Watercourse:** Means a river.

**Water Crossing:** A bridge, culvert or causeway that is constructed to provide access between two places separated by water but that also holds back, forwards, or diverts water.

**Weir:** Means a structure in a watercourse intended to raise the water level to partially or totally divert its flow.

**Wetlands:** Lands that are seasonally or permanently flooded by shallow water as well as lands where the water table is close to the surface; in either case the presence of abundant water has caused the formation of hydric soils and has favoured the dominance of either hydrophytic or water tolerant plans.
## List of Acronyms

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<th>CA</th>
<th>Conservation Authority</th>
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<tr>
<td>DFO</td>
<td>Department of Fisheries and Oceans Canada (federal)</td>
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<td>DUC</td>
<td>Ducks Unlimited Canada</td>
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<td>EA</td>
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<td>LRIA</td>
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<td>MNDF</td>
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